

“The Rio Declaration”

on Environment and Development (1992)

“Agenda 21”

from the Introduction to Chapter 7 (1992)

“Millennium Development Goals and Millennium Declaration (2000)”

United Nations

Editors' Introduction

The 1992 United Nations Conference on Environment and Development held in Rio de Janeiro – the “Earth Summit” – was like the Brundtland Commission a watershed event that helped alert the global media and the public to the need for sustainable development. This conference, attended by leaders of 178 nations, produced a lengthy declaration known as *Agenda 21* that laid out sustainable development principles in many different areas. The Rio Declaration on Environment and Development below summarizes some of its major themes. The Earth Summit also led to the creation of a United Nations Commission on Sustainable Development which meets annually to review international implementation efforts, and a UN Division for Sustainable Development to co-ordinate the agency's work in this field. More information on the latter is available at www.un.org/esa/sustdev.

Chapter 7 of *Agenda 21* laid out directions for sustainable urban development, and, at the urging of non-governmental organizations (NGOs) such as the International Council on Local Environmental Initiatives (ICLEI), Chapter 28 on implementation stipulates that “by 1996, most local authorities in each country should have undertaken a consultative process with their population and achieved a consensus on a local Agenda 21 for the(ir) communities.” This mandate for “local Agenda 21” planning has stimulated a large number of local planning initiatives, especially in the United Kingdom, northern Europe, and a number of developing nations.

The Earth Summit was followed in the early and mid-1990s by other United Nations conferences on global population, social development, women, and urban development. The 1996 Habitat II “City Summit,” held in Istanbul, produced a lengthy consensus document on urban development principles, and perhaps just as importantly featured a huge exhibition of global best practices in sustainable city-building. The Millennium Development Goals and Millennium Declaration, agreed to by all the world's nations and major development institutions in 2000, set forth eight preeminent global development objectives, ranging from eradicating extreme poverty to ensuring environmental sustainability, that nations agreed to meet by 2015. The 2002 World Summit on Sustainable Development, held in Johannesburg, South Africa, sought to review

global progress in the ten years following the Rio Conference. Largely ignored by the US administration of George W. Bush, which successfully persuaded delegates to avoid specific timetables for change, this event nonetheless produced some additional financial commitments to sustainable development programs from a number of European nations and the European Union.

Despite optimistic rhetoric from some agencies, international declarations such as *Agenda 21* and the Millennium Development Goals have often been downplayed or ignored by national governments. It is debatable to what extent the UN treaties, conferences, and declarations represent an important global process of education, consensus-building, and action, and to what extent they are ineffectual gestures or window-dressing for the status quo. Some might argue that the global trade institutions set up during the 1990s, such as the World Trade Organization, represent a second, more powerful global governance mechanism entirely bypassing the United Nations – one promoting the economic goals of powerful nations at the expense of sustainable development for all countries. However, it is clear that the Earth Summit and other UN-related events have indeed played at least some role in promoting global debates about sustainability, and, even if ignored by nations such as the United States in the short term, have helped lay the groundwork for international action in the long run.

THE RIO DECLARATION ON ENVIRONMENT AND DEVELOPMENT¹

The United Nations Conference on Environment and Development, having met at Rio de Janeiro from 3 to 14 June 1992, reaffirming the Declaration of the United Nations Conference on the Human Environment, adopted at Stockholm on 16 June 1972,² and seeking to build upon it, with the goal of establishing a new and equitable global partnership through the creation of new levels of cooperation among States, key sectors of societies and people, working towards international agreements which respect the interests of all and protect the integrity of the global environmental and developmental system, recognizing the integral and interdependent nature of the Earth, our home, proclaims that:

Principle 1

Human beings are at the center of concerns for sustainable development. They are entitled to a healthy and productive life in harmony with nature.

Principle 2

States have, in accordance with the Charter of the United Nations and the principles of international law, the sovereign right to exploit their own

resources pursuant to their own environmental and developmental policies, and the responsibility to ensure that activities within their jurisdiction or control do not cause damage to the environment of other States or of areas beyond the limits of national jurisdiction.

Principle 3

The right to development must be fulfilled so as to equitably meet developmental and environmental needs of present and future generations.

Principle 4

In order to achieve sustainable development, environmental protection shall constitute an integral part of the development process and cannot be considered in isolation from it.

Principle 5

All States and all people shall cooperate in the essential task of eradicating poverty as an indispensable requirement for sustainable development, in order to decrease the disparities in standards of living and better meet the needs of the majority of the people of the world.

Principle 6

The special situation and needs of developing countries, particularly the least developed and those most environmentally vulnerable, shall be given special priority. International actions in the field of environment and development should also address the interests and needs of all countries.

Principle 7

States shall cooperate in a spirit of global partnership to conserve, protect and restore the health and integrity of the Earth's ecosystem. In view of the different contributions to global environmental degradation, States have common but differentiated responsibilities. The developed countries acknowledge the responsibility that they bear in the international pursuit of sustainable development in view of the pressures their societies place on the global environment and of the technologies and financial resources they command.

Principle 8

To achieve sustainable development and a higher quality of life for all people, States should reduce and eliminate unsustainable patterns of production and consumption and promote appropriate demographic policies.

Principle 9

States should cooperate to strengthen endogenous capacity-building for sustainable development by improving scientific understanding through exchanges of scientific and technological knowledge, and by enhancing the development, adaptation, diffusion and transfer of technologies, including new and innovative technologies.

Principle 10

Environmental issues are best handled with the participation of all concerned citizens, at the relevant level. At the national level, each individual shall have appropriate access to information concerning the

environment that is held by public authorities, including information on hazardous materials and activities in their communities, and the opportunity to participate in decision-making processes. States shall facilitate and encourage public awareness and participation by making information widely available. Effective access to judicial and administrative proceedings, including redress and remedy, shall be provided.

Principle 11

States shall enact effective environmental legislation. Environmental standards, management objectives and priorities should reflect the environmental and developmental context to which they apply. Standards applied by some countries may be inappropriate and of unwarranted economic and social cost to other countries, in particular developing countries.

Principle 12

States should cooperate to promote a supportive and open international economic system that would lead to economic growth and sustainable development in all countries, to better address the problems of environmental degradation. Trade policy measures for environmental purposes should not constitute a means of arbitrary or unjustifiable discrimination or a disguised restriction on international trade. Unilateral actions to deal with environmental challenges outside the jurisdiction of the importing country should be avoided. Environmental measures addressing transboundary or global environmental problems should, as far as possible, be based on an international consensus.

Principle 13

States shall develop national law regarding liability and compensation for the victims of pollution and other environmental damage. States shall also cooperate in an expeditious and more determined manner to develop further international law regarding liability and compensation for adverse effects of environmental damage caused by

activities within their jurisdiction or control to areas beyond their jurisdiction.

Principle 14

States should effectively cooperate to discourage or prevent the relocation and transfer to other States of any activities and substances that cause severe environmental degradation or are found to be harmful to human health.

Principle 15

In order to protect the environment, the precautionary approach shall be widely applied by States according to their capabilities. Where there are threats of serious or irreversible damage, lack of full scientific certainty shall not be used as a reason for postponing cost-effective measures to prevent environmental degradation.

Principle 16

National authorities should endeavor to promote the internalization of environmental costs and the use of economic instruments, taking into account the approach that the polluter should, in principle, bear the cost of pollution, with due regard to the public interest and without distorting international trade and investment.

Principle 17

Environmental impact assessment, as a national instrument, shall be undertaken for proposed activities that are likely to have a significant adverse impact on the environment and are subject to a decision of a competent national authority.

Principle 18

States shall immediately notify other States of any natural disasters or other emergencies that are likely to produce sudden harmful effects on the environment of those States. Every effort shall

be made by the international community to help States so afflicted.

Principle 19

States shall provide prior and timely notification and relevant information to potentially affected States on activities that may have a significant adverse transboundary environmental effect and shall consult with those States at an early stage and in good faith.

Principle 20

Women have a vital role in environmental management and development. Their full participation is therefore essential to achieve sustainable development.

Principle 21

The creativity, ideals and courage of the youth of the world should be mobilized to forge a global partnership in order to achieve sustainable development and ensure a better future for all.

Principle 22

Indigenous people and their communities and other local communities have a vital role in environmental management and development because of their knowledge and traditional practices. States should recognize and duly support their identity, culture and interests and enable their effective participation in the achievement of sustainable development.

Principle 23

The environment and natural resources of people under oppression, domination and occupation shall be protected.

Principle 24

Warfare is inherently destructive of sustainable development. States shall therefore respect

international law providing protection for the environment in times of armed conflict and cooperate in its further development, as necessary.

Principle 25

Peace, development and environmental protection are interdependent and indivisible.

Principle 26

States shall resolve all their environmental disputes peacefully and by appropriate means in accordance with the Charter of the United Nations.

Principle 27

States and people shall cooperate in good faith and in a spirit of partnership in the fulfillment of the principles embodied in this Declaration and in the further development of international law in the field of sustainable development.

CHAPTER 7 OF AGENDA 21² (EXCERPT FROM INTRODUCTION)

Promoting sustainable human settlement development

7.1. In industrialized countries, the consumption patterns of cities are severely stressing the global ecosystem, while settlements in the developing world need more raw material, energy, and economic development simply to overcome basic economic and social problems. Human settlement conditions in many parts of the world, particularly the developing countries, are deteriorating mainly as a result of the low levels of investment in the sector attributable to the overall resource constraints in these countries. In the low-income countries for which recent data are available, an average of only 5.6 per cent of central government expenditure went to housing, amenities, social security and welfare. Expenditure by international support and finance organizations is equally low. For example, only 1 per cent of the United Nations

system's total grant-financed expenditures in 1988 went to human settlements, while in 1991, loans from the World Bank and the International Development Association (IDA) for urban development and water supply and sewerage amounted to 5.5 and 5.4 per cent, respectively, of their total lending.

7.2. On the other hand, available information indicates that technical cooperation activities in the human settlement sector generate considerable public and private sector investment. For example, every dollar of UNDP technical cooperation expenditure on human settlements in 1988 generated a follow-up investment of \$122, the highest of all UNDP sectors of assistance.

7.3. This is the foundation of the "enabling approach" advocated for the human settlement sector. External assistance will help to generate the internal resources needed to improve the living and working environments of all people by the year 2000 and beyond, including the growing number of unemployed – the no-income group. At the same time the environmental implications of urban development should be recognized and addressed in an integrated fashion by all countries, with high priority being given to the needs of the urban and rural poor, the unemployed and the growing number of people without any source of income.

Human settlement objective

7.4. The overall human settlement objective is to improve the social, economic and environmental quality of human settlements and the living and working environments of all people, in particular the urban and rural poor. Such improvement should be based on technical cooperation activities, partnerships among the public, private and community sectors and participation in the decision-making process by community groups and special interest groups such as women, indigenous people, the elderly and the disabled. These approaches should form the core principles of national settlement strategies. In developing these strategies, countries will need to set priorities among the eight programme areas in this chapter in accordance with their national plans and objectives, taking fully into account their social and cultural capabilities. Furthermore, countries should make appropriate

provision to monitor the impact of their strategies on marginalized and disenfranchised groups, with particular reference to the needs of women.

7.5. The programme areas included in this chapter are:

- (a) Providing adequate shelter for all.
- (b) Improving human settlement management.
- (c) Promoting sustainable land-use planning and management.
- (d) Promoting the integrated provision of environmental infrastructure: water, sanitation, drainage and solid-waste management.
- (e) Promoting sustainable energy and transport systems in human settlements.
- (f) Promoting human settlement planning and management in disaster-prone areas.
- (g) Promoting sustainable construction industry activities.
- (h) Promoting human resource development and capacity-building for human settlement development.

UNITED NATIONS MILLENNIUM DEVELOPMENT GOALS

- Goal 1. Eradicate extreme poverty and hunger
- Goal 2. Achieve universal primary education
- Goal 3. Promote gender equality and empower women
- Goal 4. Reduce child mortality
- Goal 5. Improve maternal health
- Goal 6. Combat HIV/AIDS, malaria, and other diseases
- Goal 7. Ensure environmental sustainability
- Goal 8. Develop a global partnership for development

UNITED NATIONS MILLENNIUM DECLARATION

The General Assembly

Adopts the following Declaration:

I. Values and principles

1. We, heads of State and Government, have gathered at United Nations Headquarters in New

York from 6 to 8 September 2000, at the dawn of a new millennium, to reaffirm our faith in the Organization and its Charter as indispensable foundations of a more peaceful, prosperous and just world.

2. We recognize that, in addition to our separate responsibilities to our individual societies, we have a collective responsibility to uphold the principles of human dignity, equality and equity at the global level. As leaders we have a duty therefore to all the world's people, especially the most vulnerable and, in particular, the children of the world, to whom the future belongs.

3. We reaffirm our commitment to the purposes and principles of the Charter of the United Nations, which have proved timeless and universal. Indeed, their relevance and capacity to inspire have increased, as nations and peoples have become increasingly interconnected and interdependent.

4. We are determined to establish a just and lasting peace all over the world in accordance with the purposes and principles of the Charter. We rededicate ourselves to support all efforts to uphold the sovereign equality of all States, respect for their territorial integrity and political independence, resolution of disputes by peaceful means and in conformity with the principles of justice and international law, the right to self-determination of peoples which remain under colonial domination and foreign occupation, non-interference in the internal affairs of States, respect for human rights and fundamental freedoms, respect for the equal rights of all without distinction as to race, sex, language or religion and international cooperation in solving international problems of an economic, social, cultural or humanitarian character.

5. We believe that the central challenge we face today is to ensure that globalization becomes a positive force for all the world's people. For while globalization offers great opportunities, at present its benefits are very unevenly shared, while its costs are unevenly distributed. We recognize that developing countries and countries with economies in transition face special difficulties in responding to this central challenge. Thus, only through broad and sustained efforts to create a shared future, based upon our common humanity in all its diversity, can globalization be made fully

inclusive and equitable. These efforts must include policies and measures, at the global level, which correspond to the needs of developing countries and economies in transition and are formulated and implemented with their effective participation.

6. We consider certain fundamental values to be essential to international relations in the twenty-first century. These include:

- *Freedom.* Men and women have the right to live their lives and raise their children in dignity, free from hunger and from the fear of violence, oppression or injustice. Democratic and participatory governance based on the will of the people best assures these rights.
- *Equality.* No individual and no nation must be denied the opportunity to benefit from development. The equal rights and opportunities of women and men must be assured.
- *Solidarity.* Global challenges must be managed in a way that distributes the costs and burdens fairly in accordance with basic principles of equity and social justice. Those who suffer or who benefit least deserve help from those who benefit most.
- *Tolerance.* Human beings must respect one other, in all their diversity of belief, culture and language. Differences within and between societies should be neither feared nor repressed, but cherished as a precious asset of humanity. A culture of peace and dialogue among all civilizations should be actively promoted.
- *Respect for nature.* Prudence must be shown in the management of all living species and natural resources, in accordance with the precepts of sustainable development. Only in this way can the immeasurable riches provided to us by nature be preserved and passed on to our descendants. The current unsustainable patterns of production and consumption must be changed in the interest of our future welfare and that of our descendants.
- *Shared responsibility.* Responsibility for managing worldwide economic and social development, as well as threats to international peace and security, must be shared among the nations of the world and should be exercised multilaterally. As the most universal and most representative organization in the world, the United Nations must play the central role.

7. In order to translate these shared values into actions, we have identified key objectives to which we assign special significance.

[...]

19. We resolve further:

- To halve, by the year 2015, the proportion of the world's people whose income is less than one dollar a day and the proportion of people who suffer from hunger and, by the same date, to halve the proportion of people who are unable to reach or to afford safe drinking water.
- To ensure that, by the same date, children everywhere, boys and girls alike, will be able to complete a full course of primary schooling and that girls and boys will have equal access to all levels of education.
- By the same date, to have reduced maternal mortality by three quarters, and under-five child mortality by two thirds, of their current rates.
- To have, by then, halted, and begun to reverse, the spread of HIV/AIDS, the scourge of malaria and other major diseases that afflict humanity.
- To provide special assistance to children orphaned by HIV/AIDS.
- By 2020, to have achieved a significant improvement in the lives of at least 100 million slum dwellers as proposed in the "Cities without Slums" initiative.

20. We also resolve:

- To promote gender equality and the empowerment of women as effective ways to combat poverty, hunger and disease and to stimulate development that is truly sustainable.
- To develop and implement strategies that give young people everywhere a real chance to find decent and productive work.
- To encourage the pharmaceutical industry to make essential drugs more widely available and affordable by all who need them in developing countries.
- To develop strong partnerships with the private sector and with civil society organizations in pursuit of development and poverty eradication.

[...]

Eighth plenary meeting
8 September 2000

NOTES

- 1 New York: United Nations, 1992. (Report of the United Nations Conference on Environment and Development, Rio de Janeiro, 3-14 June 1992, Annex I; adopted by more than 178 governments.) Available at <http://www.un.org/esa/sustdev/agenda21text.htm>.
- 2 Report of the United Nations Conference on the Human Environment, Stockholm, 5-16 June 1972 (United Nations publication, Sales No. E.73.II.A.14 and corrigendum), chapter I.