



After Conviction: The Sentencing Process

Key Terms and Concepts

community service
control of freedom
day fine
deterrence
diyya
electronic monitoring
exile
fine
flow design
forfeiture
house arrest
incapacitation
jail
noncustodial sanctions
penal populism
prison
probation
rehabilitation
remand prison
restitution
restoration
restorative justice
retribution
stock design
warnings

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Sentencing Practices

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Discuss the purposes of the five different criminal sanctions that are used to rationalize punishment.

Identify the different forms of criminal sanctions that are predominant around the world today.

Explore the reasons for the extreme nature of criminal punishments in Islamic countries.

Describe the major weaknesses in international prison data available in the world today.

Explain the general trend in the use of the death penalty on the international level.

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the following:

A man convicted of murder in New Zealand has been given a lighter sentence after his mother apologized to the victim's family. The family forgave him after a traditional Samoan apology in which someone who has done wrong presents flowers or herself, covered in fine mats, to the victim's family. As the man was in prison, he was unable to complete the ceremony, so his mother stepped in to take his place. The remorse shown and his mother's actions were factors in the judge's decision to sentence him to life imprisonment with a minimum non-parole period of ten years, the lightest sentence he could have received in the circumstances (Robinson, 2012).

Colombia's Constitutional Court has approved the government's proposal to decriminalize the possession of small amounts of cocaine and marijuana for personal use. Anyone caught with less than 20 grams of marijuana or one gram of cocaine may receive physical or psychological treatment depending on their state of consumption, but may not be prosecuted or detained. The move is part of a growing trend in Latin America (Nadleman, 2012).

A judge in Saudi Arabia has asked doctors in the country whether they can damage a man's spinal

cord as an "eye for an eye" punishment after he was convicted of paralyzing a fellow countryman in a cleaver attack. The punishment can be waived if the victim chooses to accept *diyya*, or "blood money," in reparation (Foxnews.com, 2010).

In these examples of sentencing practices in four different regions of the world, we see how different countries sentence criminal offenders. Such differences in sentencing practices can tell us a great deal about what individual societies feel about justice, crime, and criminal offenders. The decisions made about crime and criminals are sometimes influenced by an individual crime incident or troubling crime trends. For example, in the 1990s a "three strikes" policy was developed in California after the murder of two young females by former inmates on parole. In contrast, some countries, such as those in Scandinavia, have low rates of violent crime and a high tolerance toward offenders, and are more likely to support rehabilitation-based sanctions. In this chapter, we will look at the varieties of sentencing policies that are used around the world and the extent to which they are utilized. In the next chapter, we will concentrate more on the issues and problems surrounding imprisonment, especially in our model countries.



THE PURPOSES OF CRIMINAL SANCTIONS

What does a society hope to gain from punishing offenders? The classic answer is that one or more of the following should be accomplished:

- **Retribution**—The offender should "pay back" society for the harm he or she has done.
- **Rehabilitation**—The offender should be transformed into a law-abiding person through

programs of medical, psychological, economic, or educational improvement.

- **Deterrence**—The offender, or other possible offenders, through various methods, such as certainty of punishment or length or severity of punishment, should come to the conclusion that crime is not worth the risk of the resulting punishment.
- **Incapacitation**—The offender, usually through prison or exile, should be denied the opportunity to commit further crimes.

- **Restoration**—The community, victim, and offender are involved in the sentencing process with the aim of restoring the victim and the community to its previous state.

In practice, motives for imposing criminal punishment on offenders are usually mixed. At different times and places, however, one or the other of these purposes has been stressed (Clear, Cole, & Reisig, 2011). For centuries, deterrence and retribution were emphasized. During the nineteenth century, the “classical school” of criminologists saw simple retribution, applied equitably, as the major goal of sentencing in much of Europe. In the United States, where rehabilitation as a philosophy of punishment held sway for much of the twentieth century, there was an abrupt swing in sentencing theory and practice during the 1970s toward a more classic retributive approach. During the 1990s, the United States promoted incapacitation, as evidenced by the prison-building boom and longer sentences for drug and violent crimes. In Europe, the philosophy of rehabilitation developed in earnest in the later twentieth century, but an increase in crime has inspired some nations to call for more of a retributive philosophy. An exception is the Scandinavian countries, where “neoclassicism,” as it is called there, developed parallel to the classical movement in the United States.

A recent trend in sentencing in a number of countries, which is in some ways one of the oldest sentencing methods, is **restorative justice**. Restorative justice is a revitalized paradigm that calls for participation by the offender, victim, and community in the sentencing process and allows the offender to atone for the offense and be restored to community life. Proponents of restorative justice believe that for the community, victim, and offender to be restored, the offender must understand the harm caused by the offense, accept responsibility for it, and repair the harm done. To accomplish this, it is imperative that all parties (offender, victim, and community) become involved in the criminal justice process (Pranis, 1993; Van Ness & Strong, 2010).

The idea of restoration has its roots in Judeo-Christian religious thought, dating back to ancient

Middle Eastern civilization. Religious teachings taught that those who offended against others could atone for their offenses and return to community life if they made reparations for misdeeds and promised to never repeat the act, penitence, expiation, and forgiveness. Central concepts of Judeo-Christian morality. Traditional African societies adopted restorative punishment aimed at resolving consequences for victims rather than punishing criminals. Populations in North America, New Zealand, and Australia have used variations of this idea for some time, and more recently numerous nations from every continent have adopted programs with a restorative intent. The decade has seen international bodies such as the United Nations and the European Union endorse restorative justice. A timeline of significant worldwide advances concerning restorative justice, see Van Ness & Strong (2010, pp. 33–35.) For example, the United Nations Economic and Social Council adopted “Principles on the Use of Restorative Justice Programmes in Criminal Matters” with the aim of encouraging member states to implement restorative justice in juvenile justice.

Some non-Western countries see restorative justice as their own ideas about the goals of punishment. In China, it is important that criminal offenders be persuaded to reform not for themselves but for the good of their family, village, and especially the country. To promote public security through the good of the country, China utilizes what are termed “corrective penalties” for a variety of crimes, including disturbing social order, endangering public safety, infringing on the rights of others, and encroaching upon public or private property. Administrative penalties and more serious sanctions state the purpose as one of rehabilitation or reformation of the citizen to become a better-functioning member of Chinese society.

In countries that practice Islamic justice, punishment is justified by deterrence, rehabilitation, and protection of the community by incapacitating the offender (Al-Sagoff & Peters, 2005, p. 30). However, actual implementation of these practices in Islamic states

religious traditions, considerably depending on a number of factors, including the influence of Islamic law within the legal system, the legal apparatus and historical developments in specific countries. While some have practiced Islamic law for decades and even centuries, others, such as Saudi Arabia in Northern Nigeria, that began implementing the Shari'a only in the last 12 years. For a summary description of the kinds of punishment implemented in our each of our model countries and the United States, see Table 8.1.

The five purposes of criminal sanctions, as mentioned above, all have to do with what happens to offenders and with their capacity to be changed or to do further damage. From a more global perspective, however, we discover that penal sanctions have had less acknowledged and less legitimate purposes in many societies at different times in history. One of these has been the economic function of providing cheap labor that the society could not otherwise entice its citizens to do. For decades, transportation to penal colonies, sentencing to galleys, Siberian prison camps, and even the use of prison gangs all had a lot to do with economic development, as well as with penal sanctions (Hindus, 1980; Kirchheimer, 1939; Committee on Crime and Delinquency, 1984, p. 2).

More recently, the same issue has arisen with the use of the fruits of Chinese prison labor. Prisoners in China are subject to institutions called *laogai* (reform through labor) to promote "thought reform through labor." In the *laogai*, inmates are required to work

at prison farms and factories to support the economic system in China. Even more disturbing, however, are the allegations that over 1,000 Chinese prisoners have been executed and then had their organs harvested for financial gain (Wu, 1995). In today's world, it is an infraction of international standards (see the International Labor Organization of the United Nations) to provide prison labor for economic development.

Another economic function that criminal sanctions may serve is that of social control, providing the kind of working class necessary for an organized, industrial society (Melossi & Pavarini, 1981). In his classic book about the historical foundation of prisons, David Garland explains how during the beginning of capitalist development, the United States used prisons as a storage facility for surplus laborers and as a school to spread capitalist values (Garland, 1990). The factories of Massachusetts and plantations of South Carolina in the late eighteenth and early nineteenth centuries are early examples of this concept (Hindus, 1980).

Finally, an illegitimate but much-practiced use of criminal sanctions that is also condemned in international law is punishment of a regime's political enemies. The twentieth century saw a number of examples of this abuse of criminal sanctions in countries such as Russia, China, and South Africa. Some have laid criticism for such violations on the United States for their ongoing internment of hundreds of al-Qaida supporters captured since the

TABLE 8.1 Purposes of Criminal Sanctions in Our Model Countries and in the United States

Country	Retribution	Rehabilitation	Deterrence	Incapacitation	Restoration
United States	X	X	X	X	X*
Canada	X	X	X	X	X*
United Kingdom and Wales		X		X	X*
France	X	X		X	X*
Germany	X	X	X	X	X*
Sweden	X	X	X	X	X*
Switzerland	X	X	X	X	X*
Denmark	X	X	X	X	X*
Netherlands	X	X	X	X	X*
Belgium	X	X	X	X	X*
Australia	X	X	X	X	X*
Japan	X	X	X	X	X*
South Korea	X	X	X	X	X*
China	X	X	X	X	X*
Russia	X	X	X	X	X*
South Africa	X	X	X	X	X*

*X indicates use of the sanction with juvenile offenders or as a supplement to rehabilitation

events of 9/11 and the subsequent occupation of Iraq and Afghanistan. Often, it is difficult to draw the line between political persecution and simple diligence in carrying out the criminal law. For example, was it political repression or basic law enforcement to imprison antiwar demonstrators who, in defiance of the law, publicly burned their draft cards during the Vietnam War?

Political uses of the criminal law may also be tied to religious persecution, especially where a state-sponsored religion believes itself to be threatened by independent religious groups. Although religious fervor is not as likely to lead to criminal sanctions in today's secular nations as it was in earlier times, the example of countries such as Saudi Arabia, Iran, Pakistan, and now Nigeria, which apply Islamic law to promote religious tenets, shows that this practice continues. Any investigation into the purpose of criminal sanctions clearly reflects that it is an increasingly complex subject, one that does not allow for simple explanations. In most systems, a mixture of social, economic, and political factors is at work and needs to be analyzed to understand the criminal justice process.

SENTENCING PRACTICES

Despite the call for increasing punishments and the abuses that continue for some of those who are incarcerated, sentencing practices have generally become more humane over the centuries. We have only to compare the fate of would-be assassins or assassins of rulers in seventeenth-century France, the nineteenth-century United States, and the twentieth-century United States to illustrate this. After a crazed Frenchman made an unsuccessful attempt to murder King Louis XV, he was hanged, was cut down while still alive, had his intestines pulled out and roasted before him, and was then drawn and quartered. When Charles Guiteau assassinated President James Garfield in 1881, he was hanged despite the fact that he suffered from delusions and displayed other symptoms of mental illness. On the other hand, when Lynette "Squeaky"

Fromme, a follower of the notorious killer leader Charles Manson, attempted to kill Gerald Ford, she received a life term in a California penitentiary with the possibility of parole in 15 years. John Hinckley, the delusional young man who attempted to kill President Ronald Reagan in 1980, was placed in a mental facility and in 1986 was granted home visitation privileges.

In recent years many countries, especially in Europe, have actually made an effort to increase sentencing severity for a number of crimes (Ashworth, 2000; Tonry, 2007). For example, in Germany, prison sentences of less than six months have been virtually eliminated in favor of community sanctions. In Finland, policy makers have been successful in forming penal policies more similar to those of other Scandinavian countries such as Sweden, and Denmark rather than those of their eastern neighbors Russia and the Baltic states (Lappi-Sceppala, 2006). There has also been a worldwide reduction in the number of countries that utilize the most severe penalty, capital punishment. We will discuss this global trend in detail later in this chapter.

The treatment of offenders after arrest and sentencing has also been an important issue in the international community in recent years. The Charters of human rights, including the Universal Declaration of Human Rights and the Standard Rules for the Treatment of Prisoners, and the European Convention on Human Rights, among the international treaties and laws, have outlawed the use of torture and inhumane treatment of prisoners. Although the phrasing in these documents is vague, subject to different interpretations, and often ignored, we can safely say that the severity of criminal punishment, and often the length of the sentence, has become more lenient throughout the world over time. We will discuss these international standards further in the next chapter and then broach the issue of prisoner treatment.

It is difficult to clearly determine whether one kind of criminal sanction is more or less lenient in the world today. One reason for the dearth of international data about the extent of punishments implemented in

notorious killer and was sentenced to kill President Kennedy in a California prison. The possibility of parole for a delusional young man, Ronald Reagan's disability and in 2007, the

carries, especially an effort to reduce the number of (7). For example, less than six months in favor of community makers have been more like Norway than those of the Baltic republics. There has also been a number of countries, capital punishment, global trend in

after arrest or an important issue of in recent decades, including the Human Rights, the of Prisoners, Human Rights, and laws used inhumane treatment in such different interpretations say that the and often its practice throughout much of these international chapter where

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Countries are very wary of reporting such for fear of being criticized for excessive punishment of criminals. But if we review the results of the past United Nations Criminal Justice Surveys (CJS), we can see some general patterns. The surveys indicate that the majority of adults were in the community through methods to some control in freedom and through warnings, community service, and probation. Over one-third of countries still relied heavily on deprivation of freedom. The following is a list of that briefly describe some of the most common forms of punishments used in the world

Corporal punishment—any sentence in which a person's body is subjected to physical pain, such as flogging, mutilation, electric shock, or branding.

Life imprisonment—any sentence in which a person is deprived of liberty in an institution of any kind for the duration of his or her natural life.

Deprivation of liberty—a variety of forms of detention, including combined or split sentences, jail, and any period of incarceration short of life imprisonment.

Control in freedom—includes probation, electronic monitoring, any conditional sentence with supervision requirements, and other forms of controlled liberty that have special requirements.

Warnings—also called admonitions; suspended sentences, conditional sentences and dismissals, formal and informal warnings with findings of guilt, and conditional discharges.

Fines—all sentences that involve paying a sum of money.

Source: Weitekamp, 2003, p. 150.

This is not to imply that there is no variation among individual countries when it comes to sentencing. In some countries (such as Slovenia, Japan, Germany, Finland, Austria, and Egypt), warnings, and noncustodial sanctions account for up to

70 percent of total sentences; in others (such as Colombia, Singapore, and Moldova), more than 50 percent of sentences are custodial. At the same time, some countries show no preference for any one kind of punishment (Zvekic, 1997).

As we examine various sentencing practices, we can place them in four basic categories: (1) corporal punishment, (2) noncustodial sanctions, (3) imprisonment, and (4) the death penalty. In the following sections, we will explore these practices in more detail.

CORPORAL PUNISHMENT

Corporal punishments such as flogging, branding, dunking, and maiming have a long global history. The methods of corporal punishment most commonly used today are flogging and in rare cases amputation. Although these methods have gradually disappeared as official, court-imposed sanctions in most countries, especially in Western nations, this does not mean that corporal punishment is in disuse. From a variety of sources, we know that around 60 countries employ some form of the sanction and that such punishments are carried out even in a number of enlightened societies. Further, cross-national research on the use of such sanctions has shown that countries where economic disparity is greatest are more likely to employ corporal punishment as a possible sanction against criminal offenders (Gould and Pate, 2011).

Overall, such punishments are not sanctioned in most countries. Human rights instruments or conventions do not specifically prohibit or prevent corporal punishments as a sentence, although many countries exclude such penalties because they feel that they are included as part of the general definition of inhumane or degrading punishment (Kurki, 2001).

One major exception to the gradual disuse of corporal punishment sanctions is found in Islamic countries, where measures of punishment that seem extreme to most Americans can, and sometimes do, take place (Metz, 1993; Peters, 2005).

Since the Qur'an describes not only forbidden acts but also the penalties for engaging in these acts, societies that are faithful to Islamic law have little choice but to carry out these penalties. The force of such punishments is mitigated, however, by the fact that the standards of proof are so high that many of them are infrequently carried out. This is so especially in cases involving sexual misconduct, a most serious crime in Islamic law. People who are guilty of adultery are supposed to be stoned to death. But there must have been a valid confession or four witnesses to the crime. Further, the only witnesses who can be used, according to most interpretations, are male Muslims. Needless to say, convictions for adultery are extremely rare even in countries that follow Shari'a criminal law. It is not uncommon for a year to pass without an execution for adultery.

A Westerner who is appalled by the severity of punishments prescribed under Islamic law might also consider the following rationales for such punishments:

The Hudud penalties are designed to avoid unreasonable limitations on individual freedom to the extent that they are "bodily penalties." They are executed in limited duration and cause momentarily severe physical pain to the criminal and remain unforgettable to him so that in most cases, he will refrain from future criminal conduct. These penalties contrast with prison sentences which the criminal becomes accustomed to, having experienced them for long periods of time. Thus, imprisonment soon loses its deterrent effect and prisoners lose their sense of responsibility. Often after being released, they return to prison to serve a longer sentence. Thus execution of the "bodily penalty" allows the criminal to resume his work immediately thereafter; he is also not prevented from supporting himself and his children. Similarly, Islam teaches that to undergo the Hudud punishment is in itself an act of penance and remission after which the offender resumes his normal life as a good citizen....

In Islamic society, the reliance on Hudud penalties brings about peace, stability, and security. When these were abandoned in favor of foreign theories of penology, Islamic societies experienced increased crime rates. (Mansour, 1982, pp. 201–202)

An interesting point about sanctions in Islamic law is that imprisonment is considered a proper sanction only for recidivists; people have not changed as a result of the more corporal punishments. Thus, a person who has been convicted of theft for the third or fourth time is sentenced to prison. With the first conviction, one hand is amputated by an amputator; with the second conviction, the other hand is amputated; with the third conviction, however, the penalty may be either amputation of a foot or "imprisonment until repentance" (Lippman, McConville, & Yerushalmi, 1988; Ghassemi, 2010). One might well ask, "Is imprisonment preferable? Twenty years in the state prison or the loss of a hand or foot?"

Another extreme use of corporal punishment has been used in the country of Malaysia. The Human Rights International (2010) has documented that about 10,000 persons per year are caned in that country. The cases of Malaysia and Islamic countries have generated general repugnance for visible violence and the application of corporal punishment as a criminal sanction in modern Western

NONCUSTODIAL SANCTIONS

The search for noncustodial sanctions is the practice of imprisonment itself. **Noncustodial sanctions**, also called alternatives to incarceration, are legal sanctions handed out to offenders that do not require time served in a correctional institution. The call for such alternatives became more intense in the latter part of the nineteenth century when European criminologists, assessing a century of experience with prison as the favored mode of punishment, voiced a

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ionment with the practice. Declaring that
did little to change or rehabilitate offenders,
criminologists directed their attacks mainly at
term imprisonment of nondangerous offen-
At that time, short-term sentences were by
the punishment of choice for convicted offen-
Franz von Liszt, a leading German criminolo-
summed up these sentiments in 1885: "The
prison sentence in its present form is worth-
indeed harmful. It does not deter, it does not
e, it contaminates" (Kalmthout & Tak,
p. 3). Alternatives, including fines and special
of juvenile justice, were the answer to the
functional aspects of short-term imprisonment,
according to von Liszt and other European
ers.

In more modern times, the search for alterna-
has both humanitarian and utilitarian motives.
a humanitarian standpoint, minimization of
term imprisonment of nondangerous offen-
increases the possibility of rehabilitation
work programs, counseling, and restitution
whereas imprisonment breeds further crime
ation from conventional society. From a
standpoint, alternatives alleviate the
and other problems involved in dealing
ever-growing prison population, especially
and the United States.

The call for alternatives to incarceration is heard
of the industrialized world, especially in
Germany, for example, imposes fines as the
on two-thirds of all property offenders,
England the number is almost half. Commu-
is commonly used for property offenses in
countries in the European Union such as
Sweden, the Netherlands, France, and
As recently as 2011, courts in Ireland
more community-based penalties than
sentences, with the number of commu-
orders increasing by 40 percent. The
followed legislation introduced in October
for judges considering a sentence of
or less to first examine the appropriate-
community service (Lally, 2012).

The United Nations has often promulgated
calling for alternatives to incarceration

such as the Vienna Declaration and the Tokyo
Rules, which was the most detailed international
document to promote the use of community-
based alternative sanctions. What are the alterna-
tives? Because each country approaches the issue
differently, it would require a book of considerable
length to document the many options available
today. To keep our discussion within the limits
of this chapter, we will focus on the most com-
monly used alternatives within two general cate-
gories: (1) monetary payments and (2) community
supervision.

It is important to mention here that our discus-
sion of alternatives to incarceration will only
include measures that are implemented subsequent
to adjudication. Noncustodial sanctions prior to
adjudication, such as pretrial detention, bail, release
on recognizance, diversion programs, and related
issues (such as promoting decriminalization and
dealing with social conditions that help create
crime), will not be addressed here.

Monetary Sanctions

Fines. The **fine** is a penalty imposed on a con-
victed offender by a court or, in some countries, by
another arm of the criminal justice system, requir-
ing that he or she pay a specified sum of money.
Fines have been around for centuries and are
among the most common noncustodial sanctions
in the world (O'Malley). They are used in as
many as 97 percent of cases in Japan and in more
than 85 percent of cases in most of Western
Europe; the percentages are much lower in coun-
tries in transition and in the developing world
(Zvekic, 1997; Albrecht, 2001; Terrill, 2013).

Fines are not popular in the United States as
punishment for felonies or serious misdemeanors,
despite their extensive use for minor crimes. This
is probably because judges have not found them to
be very effective as a deterrent to crime or because
of the difficulty in collecting the fines. Because
judges are not required to assess fines rather than
incarceration for many kinds of offenses, including
cases of repeat offenders (as in Germany), and
because they have little knowledge about or faith

in offenders' ability to pay, they tend to use other options. Nevertheless, fines are often imposed in addition to other sanctions. In any case, many judges perceive conventional fines, which are legislatively determined by the nature of the crime rather than by a combination of this factor and the offender's ability to pay, as discriminatory against the poor.

Fines can serve many benefits for the criminal justice system and for society in general. Government coffers benefit from fines, especially given that fines are inexpensive to administer by the court system. Fines also can lower the numbers of persons in jails and prisons and thus save taxpayers money. Consider the example of the practical use of fines in the United States when the major investment banking firm Citigroup was fined over \$100 million in connection with the collapse of Enron and also agreed to pay \$2 billion to settle Enron investors' claims (Friedrichs, 2010).

In addition to providing economic benefits, fines can serve the correctional purposes of rehabilitation. When offenders are required to pay fines, they can learn to be more financially responsible and can also remain in the community to work and interact with family and friends.

There are two ways that fines can be determined. One is the fixed-sum rate system. In this system, specific offenses are allocated a certain "value," and offenders are fined according to the offenses they commit. This method appears easy to administer and rather equitable. However, not all offenders are able to pay the fines assessed for their crimes. Typically, offenders with more economic resources are able to pay the fines, whereas poorer offenders find themselves in violation of the court order, which can lead to further legal difficulties. A second fine-setting method is called the day fine.

Day Fines. In response to the concern that fines exact a heavier toll on the poor than on the wealthy, Scandinavian countries developed the **day fine** (also called the structured fine), a criminal penalty that is based on the amount of money an offender earns in a day's work. Day fines thus take into account the differing economic circumstances

of offenders who have committed the same offense. In Germany day fines have been used as an alternative to short-term imprisonment even for relatively serious offenses like burglary. Scandinavian countries that have made use of day fines include the United States, New Zealand, Australia, Mexico, Canada, Macau (China), Costa Rica, and Bolivia. Finland, which implemented this penal reform in 1921, uses only day fines. The amount of the fine is calculated in a two-step process. First, the number of units of punishment is determined according to the seriousness of the offense and such factors as the offender's criminal record. Second, the monetary value of each unit of punishment is established in light of the offender's financial circumstances. Thus, the day fine—penalty—the degree of punishment—should impose an equivalent economic burden on offenders regardless of their means. For example, a person making \$36,500 a year and sentenced to 10 units of punishment would pay \$3,650; a person making \$3,650 and receiving the same penalty would pay \$365.

Day fines have at least two advantages. First, they provide a balance between the crime committed and the offender's ability to pay for it. Offenders are required literally to "pay for their crimes" but not beyond what is possible for them financially. This reduces discrimination on the basis of wealth and increases the likelihood of paying the fine. Second, the day fine provides courts and correctional officials with another alternative to incarceration, one that is more punitive than probation but less harsh than jail or prison. Day fines are generally not used for minor misdemeanors because the basic intent is to make them more costly than incarceration.

Until recently, day fines were not used in the United States as in Europe. There is a need for alternatives to incarceration because of prison crowding, however, and the use of day fines is increasing. Day fines have been promoted as a way to improve the use of monetary sanctions in the United States. They are currently used in the federal system and in several states, including Arizona, Connecticut, Illinois,

and the same crime in New York, and Washington (Clear, Cole, & Reisig, 2001).

However, fines and day fines are not a panacea, and they have been criticized both in countries that have refused to adopt them and in the countries where they are most used. Some claim that fines tend to overpenalize the poor, who still find their standard appreciably lowered when they have to pay a fine. Day fines tend to be mechanically applied, and they leave little discretion to the sentencing judge. Also, the actual financial circumstances of offenders often are hard to determine, and certain categories of offenders, such as students, housewives, and the unemployed, are not amenable to a day fine system.

Confiscation and Forfeiture. The increase in enforcement measures to combat international trafficking and organized crime has resulted in a new form of economic sentences called confiscation and forfeiture. Confiscation and forfeiture are the governmental seizure of property derived from or used in criminal activity. In the United States, confiscation and forfeiture takes both civil and criminal forms. Under civil law, property used in criminal activity (e.g., equipment to manufacture illegal drugs, automobiles, or boats) can be seized without a finding of guilt. Under criminal law, forfeiture is imposed as a consequence of conviction and requires that the offender relinquish various assets related to the crime. Similar confiscation and forfeiture laws and regulations have been passed in a number of countries throughout the world due to the cooperation of the United Nations and regional organizations such as the Council of Europe (Albrecht, 2000, p. 318).

Restitution and Community Service. When an offender is required or volunteers to participate in community service or to pay money to make reparation for harm resulting from a criminal offense, restitution is being made. With restitution, the offender makes a payment that is received by the victim, his or her representative, or a public agency for victims of crime.

The idea of paying crime victims for losses, damage, or injuries is an ancient idea that actually predates formal criminal justice systems. Both the Old Testament of the Bible and the 4,000-year-old Code of Hammurabi state that the offender must repay crime victims "in kind or extent." In ancient times, Babylonian, Greek, Roman, and Jewish law all contained provisions for compensation to be paid by offenders. Our current conceptions about restitution have developed over many centuries. In prehistoric times, people acted on their own to punish others for transgressions against them. But as people began living in large tribes, blood feuds between different groups surfaced, and vigilante groups developed for the purpose of administering punishment. To resolve violent feuds between tribes, the crime victims or their families were given compensation for the crimes committed against them. Over time, the family's role in the compensation process diminished, and by the thirteenth century the state (or reigning monarch) had become the offended party in criminal offenses. With this development, the state assumed responsibility for punishing offenders and collecting fines. As time passed, victims became less and less involved in the punishment process. In eighteenth-century England, the concept of restitution resurfaced when philosopher Jeremy Bentham argued that payment of monetary fines was essential to his idea that the punishment should equal the crime.

One form of restitution used in Islamic countries is called *diyya*, which is paid directly to the victim or his or her family as compensation for five different *qesas* (retribution) crimes. Because *diyya* is technically a collective responsibility, the offender's family or the government may be asked to pay. Many other rules regulate the payment of *diyya*, including those related to the offense, the offender's affiliation, the sex of the victim, and the financial status of the families involved (Jousten & Zerk, 2000, p. 16; Souryal, 2004).

In **community service**, an offender is asked to personally "pay back" the community by performing a set number of hours of unpaid work for a not-for-profit agency. Community service is

two historical traditions: (1) ordering offenders to make reparation for crimes and (2) requiring unpaid labor as punishment. Community service as part of restitution can be traced back to ancient times. The sanction also was used in the Middle Ages in Germany, when it was handed out in lieu of other punishments; tasks included building city walls and cleaning canals. In the early seventeenth century, offenders in England were persuaded to join the Royal Navy in lieu of more formal punishment. In some cases, they were transferred to English colonies to work as servants for free settlers (McDonald, 1992, p. 184). Reformers in nineteenth-century France mounted a crusade for the use of community service to replace detention for those who had defaulted on fines. Community service as a substitute for paying a fine was codified as early as 1889 in Italy, in 1902 in Norway, in Germany in 1924, in Portugal in 1929, and in Switzerland in 1942 (Kalmthout & Tak, 1988, p. 14). By the late 1990s, community service programs were accepted correctional practice in the England, Canada, Australia, New Zealand, Netherlands, Finland, Germany, and the United States (Tonry & Frase, 2001). In some cases, such as in the United States and the United Kingdom, community service has been used as both as an alternative to incarceration and as a supplement to probation in minor matters related to traffic, DWI, and juvenile justice.

Community Supervision

Probation. With **probation**, a criminal sanction given in lieu of imprisonment, the offender is given the chance to remain within the community and demonstrate a willingness to abide by its laws. Probation usually is accompanied by a suspended sentence and includes some form of supervision in the community. Probation sentences may also require the offender to pay restitution to the victim or provide free services to the community to compensate for the crime. Further, the probationer may be ordered to attend treatment programs to deal with problems that led to criminal involvement. On the international level, probation is generally referred to as **control of freedom**.

In this country, probation began innovative work of John Augustus, a Boston maker who was the first person to stand defendants under authority of the Boston Court. Augustus probably borrowed the probation from the British, who in the 11th combined the Common Law surety and reformation systems by releasing young offenders into the care of employers (UNAFEI, 1997, p. 119).

Of all the forms of supervising offenders in the community, probation is the most common. Probation as a form of noncustodial sanction is present in some form in almost all criminal justice systems in the world, although specific practices vary considerably. In some jurisdictions, offenders are kept under close supervision to ensure that conditions of probation are followed and that individuals are properly reintegrated into the community. In others, offenders have very little contact with their probation officers and little or no community support. Variation exists in terms of who supervises the probation (volunteers or professionals) and whether probation conditions automatically lead to revocation and incarceration (Jousten, 1994).

Probation is generally administered by a probation officer employed by the local justice system. In some cases, probation departments are an executive branch of government, run by government or federal organizations. In China, probation is sometimes supervised by the police or by government-run community units. In Indonesia, probation is administered by the office of the prosecutor (UNAFEI, 1997, p. 232). In a few countries in Europe, private companies have been brought in by government to supervise and run probation agencies (Vogel & Durnescu, 2008).

In many regions of the world, the use of probation is increasing; in others, its use is declining. According to results in the tenth UNCTAD survey, use has increased in a number of countries in the past 10 years. The countries with among the highest rates of probation are the United States, Canada, and England. Table 8.2 gives data on the use of probation in these three countries and Japan, and

TABLE 8.2 Annual Probation Totals and Rate per 100,000 Population, 2000 and 2006

	2000 Rate Per 100,000	2006 Rate Per 100,000	2000 Persons on Probation, Adult and Juvenile	2006 Persons on Probation, Adult and Juvenile
Canada	435.64 ^a	358.44	132,869 ^b	116,769
Ireland and Wales	260.01 ^a	257.12	137,000 ^b	146,532
Denmark	42.85	33.29	54,416	42,593
Germany	N/A	210.80	N/A	174,207
United States	1,836	1,399	3,839,532	4,237,000

^aSource^bSource only

Source: Seventh and Tenth UNCJS.

other model country included in the tenth UNCJS.

Probation is not only a sanction devised by governments but also a general framework for a series of programs that can be developed to fit the needs of offenders and their communities. As a result, very few aspects of probation are the same around the world. A review of international probation procedures reveal a diverse set of programs that reflect local cultural norms and political aims and provide a variety of sentencing options (Hamai et al., 1995).

House Arrest. With **house arrest**, offenders are sentenced to terms of incarceration, but they serve their terms in their own homes. Some offenders might, after a time, be allowed to venture out to work or to run errands. Others might be required to maintain their employment for the entire term of their sentence. Whatever the details, the concept has as its basic thrust the use of the offender's home as the place of punishment.

The use of house arrest (also called home confinement, home detention, or home probation) is a novel form of punishment. Throughout history, people have been confined to their homes while violating the laws of the land. These include a man who was confined to his home for making statements contrary to the teachings of the Catholic Church, and, more recently, Lech Wałęsa in Poland and Winnie Mandela in South Africa. There are at least three kinds of house arrest,

which can be best understood in terms of levels of restrictiveness. The lowest level involves a simple curfew, when an offender is required to be home after a certain hour. The next level is when an offender is allowed to be away from home during certain hours of the day for work, school, religious reasons, or counseling sessions; this is often called *home confinement*. The third and most punitive form of house arrest requires the person to be home at all times, unless a special situation arises such as medical or legal appointments.

Electronic Monitoring. One of the largest growing approaches to noncustodial supervision is the use of **electronic monitoring** (EM) to expand the surveillance capacity of supervision. The original goals of EM were to reduce crime, promote a therapeutic relationship with clients, and provide a humane alternative to incarceration (Schwitzgebel, 1969). The more common use of EM in the United States dates back to 1983, when a New Mexico judge, inspired by the *Spiderman* comic strip, placed a probation violator on EM for one month. Other states soon adopted the idea, and by 2005 an estimated 125,000 persons were being monitored in all 50 states and the federal government (Stacey, 2006). Recently, the use of global positioning systems (GPS), which use satellite tracking devices to monitor offenders while living in the community, has expanded the use of probation in the United States and is sure to catch on internationally.

EM ordinarily is combined with house arrest and is used to enforce its restrictions. However, EM has been utilized in many other ways in corrections. EM has been used for intensive probation supervision (IPS) programs, work furlough–home detention programs, temporary detention of juveniles, gang supervision, narcotic surveillance, traditional home detention, and the supervision of parolees and pretrial defendants. EM is now used in Canada, Taiwan, Singapore, Australia, New Zealand, Denmark, Finland, Sweden, the Netherlands, Germany, Belgium, Portugal, Italy, Argentina, Israel, England, France, Switzerland, and Scotland (Albrecht, 2001; Paterson, 2007).

Exile. Another time-honored sanction that has assumed various forms throughout recorded history is **exile**. Most of us are familiar with the tales of the Old West in which outlaws were ridden out of town and threatened with being shot on sight if they appeared again. In small tribal communities, banishment frequently was equivalent to a death sentence. Without a sustaining community, subject to attack by enemy peoples and wildlife of various kinds, and at the mercy of the elements, the offender often did not survive exile for very long. Exile to prison colonies was a widespread practice until the end of the nineteenth century. England had discontinued transportation in the middle of the nineteenth century.

Exile is rarely used today except in some indigenous cultures in remote areas of the world. When it is implemented, it is usually internal and accompanied by another alternative to incarceration. Such is the case in Italy, where offenders may be sent to a town far from where they committed their crimes but must remain under the supervision of the local police.

Andrei Sakharov, the Nobel Prize winner in physics, was no doubt the best known of the internal exiles in the former Soviet Union. After he became disillusioned with the Soviet regime and was vocally critical of its human rights abuses, Sakharov was convicted of undermining the state and sentenced to exile. Sakharov could not practice his vocation in exile or engage in the kind of

political activity that had put him under suspicion. In effect, the Soviets removed him from the center of action, thinking (albeit wrong) that Sakharov generated a lot of concern and (even in exile) that he would no longer be engaged in activities embarrassing to the regime.

Warnings. In many countries, especially in Europe, warnings are used in a large number of cases. These **warnings** (also called admonitions) are provided at the adjudication stage by the court and usually are accompanied by the threat of incarceration if criminal behavior does not desist. In the United States, warnings are used extensively in the juvenile justice system.

Other Punishments. In addition to the common sentences mentioned here, there are some other forms of less frequently employed sentencing options available around the globe that are imposed in connection with crime control but are not often viewed as criminal penalties. These include loss of driver's license, cancellation of professional licenses, mandatory notification of release for sex offenders, loss of voting rights, reduction of social service benefits, and loss of employment (Kurki, 2001).

IMPRISONMENT

Imprisonment is today the severest punishment inflicted in most societies. It is also the most problematic of punishments, in that so little of short-term incapacitation appears to be achieved through its use. It is used almost universally, but there are major differences among criminal justice systems in duration of prison sentence, prison conditions and programs. Here, we will examine the extent of the use of imprisonment around the world. In the next chapter, we will consider prison policies more broadly related to incarceration in our model country.

It is important to note that we use the word *prison* exclusively to describe any facility

him under some circumstances. In the United States, there is a difference between (albeit wrongly) and jails. **Prisons** are used almost exclusively for serious offenders who receive sentences no longer be more than one year; **jails** are facilities that less serious offenders who are generally sentenced to less than one year or who are awaiting transfer to another institution. We use the in a large number of these chapters because it is more commonly called admonishment of the terminology used throughout the on stage by the in many countries, due to lack of financial by the threat of untried prisoners are not separated from does not desire already convicted. When a country separates used extensively, it typically uses the term **remand prison** to describe the facility used to house unconvicted

In addition to the discussed here, the frequently employed around the globe with crime commission criminal penalties of probation or release of voting social service (Parker, 2001).

International Prison Data

to understand the extent of the use of incarceration in the world today, we turn to data provided in the fourth edition of the *World Prison Population List*, prepared by Walmsley, an English researcher and consultant to the United Nations, provides the number of in 218 independent countries and territories of May 2011 (Walmsley, 2011). The list differences in the levels of imprisonment in the world and provides the information necessary to estimate the world prison population. From a variety of sources, the list specifically includes the number of those incarcerated in (jail) or prison, the estimated national population, and the rate of inmates per 100,000 population, as of the date of data compilation. The list does have some limitations, including missing data, some variations in the dates, and limited information about categories of offenders such as remand, juvenile, and mentally ill offenders. There is also some uncertainty as to what constitutes a prisoner from one country to another (Walmsley, 2011). Even with these limitations, the list is the best comprehensive source of international prison data compiled to date. A second and regularly updated source called the *World Prison Brief*, prepared at the International Center for Prison Studies (ICPS), provides a list of

individual prison population rates for 222 countries rated from highest to lowest as of May 2012. We will utilize the *World Prison Brief* in the next chapter to discuss prisons in our model countries and issues related to prison crowding.

A review of the *World Prison Population List* indicates that as of 2011 there were over 10.1 million people in correctional institutions throughout the world as either pretrial (remand) or convicted and sentenced criminals, with the world prison population rate estimated at 146 per 100,000, a slight drop from 2009, when it was 150 per 100,000. The countries with the highest total number of inmates were in the United States (2.29 million), followed by China (1.65 million sentenced prisoners) and Russia (around 800,000). The highest prison population rate was in the United States (743 per 100,000 people) followed by the Rwanda (595 per 100,000) and Russia (568 per 100,000 people). For comparison, more than one half of the countries and territories around the world have rates below 150 per 100,000 (Walmsley, 2011). Walmsley and the ICPS data provide an excellent source of information for comparisons among countries at one period of time, in what is called **stock design**. But as we have come to learn more about comparative data, we now know that incarceration rates in a stock design are very limited in their scope. One suggestion for improvement would be to study the number of prison admissions over time, in what is called **flow design** (Lynch, 1988). This would allow us to separate the tendency to incarcerate and the length of time served. With this in mind, we address the issue of how international prison rates have changed over time.

If we look simply at the numbers provided by stock design, we can surmise that there has been an increase in prison populations in many parts of the world in recent years. More specifically, there has been an increase in the prison population in 78 percent of the world's countries, with a total increase of over 1.3 million inmates since previous *World Prison Population Lists* were compiled in 2010, 2008, 2003, and 1999. If we wish to further support the position of prison population growth over time, we can compare our current world prison

population rate of 146 per 100,000 with data from the first UNCJS. Those data reveal that the rate in developing countries in 1972 was around 40 per 100,000 and the rate in developed countries was around 85 per 100,000 (Newman, 1999, p. 97). In addition to the total number of inmates incarcerated, two issues of concern for those who study international imprisonment rates are the increasing number of women and the rising number of minority groups that are incarcerated worldwide.

Women and Incarceration. The second *World Female Imprisonment List*, also published by Roy Walmsley, revealed that as of January 2012 more than 625,000 women and girls are in prison around the world and that the female prison population has grown 16% since 2006 (Walmsley, 2012). The rise in imprisonment for females is believed to be directly related to the international fight against drugs. This has been the case for years in the United States, but more recently the same has been true in other countries. For example, over 31,000 women across Europe and Central Asia are imprisoned for drug offenses, representing 28 percent of all women in prisons in these regions, according to a new report by Harm Reduction International (Iakobishvili, 2012).

Minorities and Incarceration. A second issue of concern relative to imprisonment around the world is the significant number of minorities incarcerated in the world today. It is probably safe to state that as of December 2010 the United States is the world leader in this category, with over 60% of its prison population being Black or Hispanic (BJS, 2012). This is troubling in light of the fact that Blacks and Hispanics make up only 13 and 16 percent of the U.S. population, respectively. However, the United States is not alone in the incarceration of disproportional number of minorities. Within our model countries alone, England and Wales, France, and Germany all have experienced an increase in minority incarcerations in recent years. In addition, many countries have a high percentage (at least 30 percent) of incarcerated foreigners, including Gambia, Qatar, Switzerland, United Arab Emirates,

Austria, Belgium and Italy (Reichel, 2002). The reason for such a high number of minorities is complicated and quite controversial. Some argue that institutional and in some cases societal factors are the reason, while others argue that certain minorities commit more serious crimes. Others argue that people go to prison because of a combination of social and economic factors that lead to crime (see Walker, Spohn, & DeLone, 2006; Cole, & Reisig, 2011).

Prisons and Politics. There are many reasons why prison populations have soared throughout the world. The most common reason for the increase in prison populations is directly related to the increase in the crime rate. However, there is little data to support this assertion. In fact, many researchers have presented evidence that there is little or no relationship between imprisonment rates and crime rates (Young & Brodeur, 1999, p. 91; Tonry & Frisvold, 2007, p. 10; Brodeur, 2007).

Looking back at the last 35 years, war and politics has had a major role in the trends in many regions of the globe, especially in Western democratic countries. One trend has been to increase the use of punishment for certain types of offenders and to increase the lengths of punishment for certain offenders. Although overall crime rates have decreased, crime seriousness may have had some role in the development of harsher sentences. In fact, it is now clear that conscious policy made by public officials are the major reason for increased punishments (Kuhn, 1994; Frase, 2001). More specifically, the increase in the prison populations in England, the Netherlands, and especially the United States have been because of the will of politicians to be "tough on crime" (Tonry, 2007b; Kury & Shea, 2007).

Much of the call for increasing the lengths of the sentences has been fueled by **penal populism**. This is a term given to criminal justice policies that are designed to appeal to the public's desire for punitiveness with little concern for proportionality, effectiveness or the clear understanding of public views. Those who practice penal

35 years, we find that the most serious offense, *truth-in-sentencing* laws that require a minimum term of imprisonment before parole release, and the self-explanatory sentence of *life without parole* are examples of specific sentencing policies formulated by legislators in the United States. One trend has been to promote this kind of sentencing agenda. It should be noted that not all researchers agree that the high incarceration rates are caused by penal populism, or that incarceration rates are in fact rising everywhere as some data reflect. A diverging policy decision is shown by comparative penologist Michael Tonry (1994; Tonry, 2007b). Further explication of the data reveals that incarceration rates in many countries, especially in Europe, have actually declined in recent years and that penal populism is not in fact a global problem but one that is located primarily in the United States and England (Tonry & Shea, 2011; Tonry, 2007b).

Limits of International Prison Data

Many researchers have presented possible ways to improve methods of collection and presentation of international prison data. As we have already mentioned, one option is the use of stock designs and flow designs to measure the number of prison admissions over time. Other options include the ideas that the incarceration rate should be determined by dividing the number of persons sentenced to prison by the number convicted during that same year, that we should compare the prison population to the number of prosecutions in the country, and that we should also take into account changes in criminal procedure (Rahim, 1986; Buck & Pease, 1993; Tonry, 2007b). Each of these methods may bring us closer to a more precise understanding of international incarceration rates.

International prison data serve as a reminder once again that even simple comparisons among countries with respect to some facet of the criminal justice process need to be scrutinized very closely. As with the even more problematic comparative crime rates, careful evaluations of multiple indicators of the extent of the phenomenon are preferable to unidimensional comparisons.

THE DEATH PENALTY

The penalty of death has been a sentencing option since the beginning of civilization. In biblical times, criminals were stoned to death and their bodies hung up as an act of deterrence. Ancient Athenian society restricted the use of the death penalty and actually humanized the process by allowing the condemned to drink poison. The Romans used many forms of execution, including burning, stoning, strangulation, drawing and quartering, crucifixion, and, famously, throwing the criminal to the lions. In medieval times, executions were conducted through the use of ordeals, in the belief that God would protect the innocent from extreme physical harm while permitting the guilty to succumb (Johnson, 1988). Hanging, shooting, electrocution, and lethal injection remain the major forms of execution throughout the world, although some countries (primarily Islamic nations) still resort to more ancient methods such as stoning and crucifixion.

Other regions of the world, including China, ancient India, Western Europe, and North America, all adopted the penalty of death hundreds if not thousands of years ago. The movement to abolish the death penalty began in the late 1700s, when European criminologists Cesare Beccaria (1748–1794) and Jeremy Bentham (1748–1832) first tried to persuade the English Parliament to abolish the death penalty for certain crimes (Simon & Blaskovich, 2002).

According to the human rights organization Amnesty International, 676 persons were officially reported executed in 20 countries in 2011. This

number is an increase from 2010, when documented. The actual number of executions throughout the world is sure to be high because data are very difficult to determine. Some countries do not publish these figures, and others do not provide accurate figures. In fact, the 676 known executions do not include the numbers from China, which refused to reveal how many were executed in 2011. Amnesty International claims that China is probably the country with the highest number of executions in any given year and that the number has increased from previous years and a number of countries indicate that the figure remains in the millions. Other countries that remain in the top 10 for known executions are Iran (360+), Saudi Arabia (82+), and the United States (41+) (Amnesty International, 2012).

China has claimed that the number of executions has gone down since 2007, when it made it mandatory for a high court to review death sentences. And in February 2012 the National People's Congress passed a law that removed the death penalty as punishment for 13 crimes. At the same time, however, the Chinese added a number of new crimes and expanded the scope of other crimes that include the death penalty (Amnesty International, 2012b). International death penalty scholar David Hood has recently completed a key study on the death penalty in China that provides hope for abolitionists. He found that “despite secrecy surrounding the country’s death penalty, no one can deny the movement towards restriction and eventual abolition has got under way.” He attributes the change in attitudes on the death penalty to the international narrative that suggests capital punishment should be treated not as “a national criminal justice policy,” but as a fundamental violation of universal human rights, not only the right to life but the right to be free from excessive, repressive and tortuous punishment, including the risk that an innocent or mentally ill person may be executed” (Hood, 2012). In coming years, human rights activists will keep a close eye on China, seeing that it is apparently the world leader in the execution of criminals.

2010, when 527 were executed. The trend, however, is toward the worldwide abolition of the death penalty. As of March 2012, the number of executions in some countries have abolished the death penalty for all crimes, 8 have abolished it for ordinary crimes—the United States and others do not. China has abolished it for war crimes—and 36 exercise de facto abolition, meaning they no longer implement the death penalty in practice although it still exists in law. This means that by the end of 2012, 108 countries in the world had outlawed the death penalty by law or in practice while 57 retained its use. The most recent country to abolish was Latvia in 2012. To better understand the move toward abolition, consider that in 2004 the numbers were 112 and 78 respectively (DPIC, 2012).

The abolition of the death penalty has also become an important issue for international bodies. One of the important developments in recent years has been the adoption of international treaties that prohibit the use and abolition of the death penalty. The most recent of these is the Treaty of the European Union, which was passed into law on December 1, 2007, when it prohibited extradition to a country where the death penalty might be imposed. The scope of other international criminal tribunals established by the United Nations (Amnesty International, 2011) also excludes the death penalty; the former Yugoslavia, Rwanda, Sierra Leone, and Lebanon all exclude the death penalty; and the International Criminal Court may not use the death penalty (Hill, 2010). For a list of international treaties on the death penalty and the countries that have ratified or signed them, see <http://www.amnesty.org/en/death-penalty-of-international-treaties>.

He attributes the abolition of the death penalty to the general view of the United Nations regarding capital punishment is quite clear. In 2007 and 2008, the United Nations General Assembly adopted resolutions calling for a universal human rights approach on the use of the death penalty. Since the right to be free from torture and other cruel, inhuman or degrading treatment or punishment is a fundamental right, the abolition of the death penalty is a step toward the realization of this right (Hood, 2009).

Human rights activists have also been instrumental in the universal abolition of the death penalty. In December 2009, the United Nations human rights official, Navi Pillay, said, "The universal abolition of the death penalty is a host of reasons ranging from the fundamental right to life to the possibility of judicial

errors. UN High Commissioner for Human Rights Navi Pillay said,

I am opposed to the death penalty in all cases.... I hold this position for a number of reasons: these include the fundamental nature of the right to life; the unacceptable risk of executing innocent people by mistake; the absence of proof that the death penalty serves as a deterrent; and what is, to my mind, the inappropriately vengeful character of the sentence. (United Nations News Center, 2009)

Criminologists Franklin Zimring and Gordon Hawkins have asserted that the declining use of executions in some countries is part of a "long-term evolutionary process—the development process of civilization." Statutory abolition, they tell us, was preceded in each case by long periods in which no one was executed in normal times; in other words, de facto abolition preceded de jure abolition (1986, p. 8).

Research conducted on behalf of the United Nations has supported the position that countries are justified in the abolition of the death penalty. More specifically, the research consistently failed to find convincing evidence that the death penalty deters crime more effectively than other punishments and found that there is no apparent relationship between the increase in crime rates and the reduction in the use of the death penalty. For example, in Canada the homicide rate per 100,000 population was 3.09 in 1975. In 2002, 26 years following the abolition of capital punishment in Canada, the homicide rate was 1.85 per 100,000 population (Hood, 2002). However, recent research in the United States has reached a slightly different conclusion. In short, the research on the deterrent effects of the death penalty has failed to reach a consensus. Some identify a strong deterrent effect, whereas others claim that any results in that direction are due to methodological anomalies (see Apel and Nagin, 2011).

It is important to make clear that, although the international trend is to abolish the death penalty, international courts have not specifically ruled that

the death penalty is inhumane or degrading punishment. Also, abolition has not been accepted as customary international law, which means it is binding on all states regardless of whether the treaties have been ratified (Hodgkinson & Rutherford, 1996). At the same time, certain restrictions on the application of the death penalty have attained the status of customary law, such as those stated in the UN resolution *Safeguards Guaranteeing Protection of the Rights of Those Facing the Death Penalty*. Among the international standards that have become customary international law related to capital punishment are the following:

- Capital punishment may be imposed only for the most serious crimes.
- Capital punishment may not be applied retroactively.
- Capital punishment may not be imposed on juvenile offenders under 18 years old when they committed their crime.
- Capital punishment may not be imposed on mentally incompetent or insane persons.
- Capital punishment may not be imposed on pregnant women or new mothers.

Sources: Kurki, 2001; Amnesty International, 2012c.

One may well ask, in the face of these facts, why the United States and Japan, two of the most powerful modern nations in the world, continue to execute offenders. Various opinions exist concerning this phenomenon. Japan entered the company of democratic nations late in its history, and thus it may not yet have achieved the maturity in its criminal process that abolition would signify. The United States, on the other hand, has a history of violence, as reflected in the widespread possession and use of firearms, lynchings, and brutality in the case of the institution of slavery. Thus, there is greater tolerance for violence, including execution of convicted murderers, and executions serve a ritualistic function that responds to the cultural reality in the country. But it appears that even these two world powers may be softening in the application of the death penalty.

The number of those receiving the death penalty in Japan has fluctuated in recent years. From 1989 through March 2012 there were no executions in Japan, the first time a year or more had passed without an execution for 19 years. This respite and move towards abolition was short-lived, and in 2012 three murderers were executed. The chance for total abolition is surely affected by the fact that 85 percent of the citizens of Japan support the death penalty (Parry, 2009; McCurry, 2012).

It appears that the United States has ignored the international trend away from the death penalty. As of January 1, 2012, the United States has executed 1,277 persons since the death penalty was reinstated in 1977. Despite the public opposition to carry out executions, however, the United States is showing some signs of turning against the death penalty. The total of executions in 2011 dropped to 43 executions during 2011, a drop since 1999, and the number of inmates sentenced to death fell below 100 for the first time since 1977. Even in Texas the number of executions dropped to 13, a drop of 46 percent in two years (DPIC, 2012). In 2005, the Supreme Court in *Roper v. Simmons* struck down the death penalty for juveniles, and in January 2006, Oregon became the sixteenth state to end the death penalty when the state governor signed a new law. In 2011, Oregon called for a moratorium on the death penalty. There are at least three reasons for the United States' turn toward abolition.

First, the United States has received increasing pressure from the international community to reconsider its stance on the death penalty. This pressure takes the form of being formally accused of human rights violations or having limits placed on international business operations. A major concern is the possible impact that a loss of support for the death penalty would have on the fight against transnational crime, including terrorism. European countries such as Germany, France, and even neighbors Canada and Mexico have begun to refuse to extradite criminals to the United States if they have escaped to their countries as long as the possibility of death is a possibility in the United States (Dieter, 2003).

During the death penalty years. From July 1994 to July 2011, there were no executions in the United States. In 2011, 1,000 more had passed without a conviction. This respite and pause in the system or legal mistakes found in the short-lived, however, were executed. The United States was an average of five such exonerations per year. In each case, inmates were affected by the United States. In each case, inmates were from death row based on legal evidence of innocence (DPIC, 2012).

Second, the move toward abolition of the death penalty in the United States may also be spurred by news of offenders who have had their convictions overturned or sentences commuted because of legal mistakes found in the investigation or trial. Between 2000 and 2011, there was an average of five such exonerations per year. In each case, inmates were affected by the United States. In each case, inmates were from death row based on legal evidence of innocence (DPIC, 2012).

Finally, it appears that the American public's attitude toward the death penalty have also changed. In 2011 the National Gallup poll showed that 61 percent of Americans supported the death penalty—down from a high of 77 percent in 1994. And the same poll showed that if those questioned are provided with the option of life without parole instead of the death penalty, the number of those who support the death penalty sentence drops to 46 percent (Gallup, 2012).

It is also important to mention that Americans are not alone in their general support for the death penalty. The World Millennium Study conducted by Gallup reflects that the majority of people living in the world today (52%) support the penalty of death (Unnever, 2010). Interestingly, however, statutory abolition has occurred in many countries *despite* public opinion in favor of continuing the death penalty. Only time will tell whether the pressures that bear on the American leaders will be enough to create any serious movement toward abolition.

SUMMARY

No doubt that many nations have come a long way from the cruel practices that constituted in earlier centuries. Ideas about human rights, including rights of the convicted, although not honored universally, have achieved a legitimacy through the efforts of international organizations and gradually developing international standards. Corporal sanctions have moved over the past century from primary reliance on corporal punishment and transportation, to heavy reliance on imprisonment, to the development of alternative sanctions. The most common of alternative sanctions include probation, fines, restitution, and community service. The use of incarceration has increased over the last century. Corporal punishment and the death penalty remain as sentencing alternatives around the world. In countries that adhere to Islamic law, corporal punishments are preferred to imprisonment, and in these societies imprisonment is a punishment for truly intractable offenders. Although the death penalty has virtually been abolished in Europe and Latin America, it is still practiced in many parts of the world, albeit usually on a

very limited scale. In the United States, the use of the death penalty has remained a viable sentencing alternative although there is some evidence of its reduced use and reduced support in recent years. The philosophy of sentencing also has undergone changes in the past 200 years. In the nineteenth century, the classical school of criminologists spearheaded the move toward rational sentencing linked to the severity of the crime. In the early twentieth century, under the influence of progressive reformers and with the United States in the lead, the philosophy of sentencing became increasingly rehabilitative. Over the past 30 years, however, there has been a backlash against the rehabilitative philosophy, again with the United States in the lead. The philosophy of sentencing and sentencing practice are important indicators of the mood of a country and its stage of development. Sometimes this mood is set, however, by those who are likely to benefit politically from a punitive punishment philosophy. The most troublesome aspect of corrections in many countries, however, remains the administration of actual imprisonment as a form of punishment. We will consider this topic in the next chapter.